

Message Text

LIMITED OFFICIAL USE

PAGE 01 LISBON 00271 01 OF 02 161942Z

47

ACTION EUR-12

INFO OCT-01 AF-06 IO-10 ISO-00 SSO-00 INRE-00 NSCE-00

USIE-00 CIAE-00 DODE-00 PM-03 H-01 INR-07 L-02

NSAE-00 NSC-05 PA-01 RSC-01 PRS-01 SP-02 SS-15 SAM-01

EURE-00 ACDA-05 /073 W

----- 056658

O R 161705Z JAN 75

FM AMEMBASSY LISBON

TO SECSTATE WASHDC IMMEDIATE 1453

INFO AMEMBASSY DAR ES SALAAM

AMEMBASSY KINSHASA

AMEMBASSY LIBREVILLE

AMEMBASSY LONDON

AMCONSUL LOURENCO MARQUES

AMCONSUL LUANDA

AMEMBASSY LUSAKA

AMEMBASSY PARIS

AMEMBASSY PRETORIA

USMISSION USUN NEW YORK

LIMITED OFFICIAL USE SECTION 1 OF 2 LISBON 271

E.O. 11652: N/A

TAGS: PFOR, AO, PO

SUBJ: ANGOLAN AGREEMENT

REF: LISBON 175

SUMMARY: ANGOLAN SUMMIT ACCORD SIGNED JANUARY 15 CALLS FOR
INSTALLATION ON JANUARY 31 OF TRANSITIONAL GOVERNMENT UNTIL
NOVEMBER 11 INDEPENDENCE. TRANSITIONAL GOVERNMENT (TG)
CONSISTS OF PORTUGUESE HIGH COMMISSIONER, AND 3-MAN PRESIDENTIAL
COLLEGIUM WITH ROTATING PRESIDENCY FROM MPLA, FNLA,
AND UNITA. 12 TG MINISTRIES EVENLY DIVIDED BETWEEN GOP AND
LIBERATION GROUPS. NATIONAL DEFENSE COMMISSION CONSISTING
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 LISBON 00271 01 OF 02 161942Z

OF HIGH-COMMISSIONER, PRESIDENTIAL COLLEGIUM, AND UNIFIED

GENERAL STAFF (UGS) TO DIRECT MILITARY AFFAIRS. GOP TO PROVIDE 24,000 SOLDIERS FOR ARMED FORCES AND EACH LIBERATION GROUP 8,000. ALL OTHER GOP TROOPS TO DEPART ANGOLA BY APRIL 30, 1975. CONSTITUENT ASSEMBLY ELECTIONS WILL BE HELD WITHIN 9 MONTHS OF JANUARY 31, 1975. END SUMMARY.

1. HIGHLIGHTS OF ANGOLAN SUMMIT ACCORD ARE AS FOLLOWS:
CHAPTER 1: A PORTUGUESE HIGH-COMMISSIONER AND TRANSITIONAL GOVERNMENT WILL GOVERN THE TERRITORY OF ANGOLA FROM JANUARY 31 UNTIL INDEPENDENCE ON NOVEMBER 11, 1975. CABINDA IS AN INTEGRAL PART OF ANGOLA. A CEASE-FIRE WILL BE OBSERVED AND LIBERATION FORCES ARE TO REMAIN IN PLACE UNTIL INSTRUCTED OTHERWISE UNDER CHAPTER 4.

2. CHAPTER 2: THE HIGH COMMISSIONER IS APPOINTED BY THE PRESIDENT OF PORTUGAL AND EMPOWERED TO REPRESENT PORTUGUESE INTERESTS. WORKING WITH THE TRANSITIONAL GOVERNMENT, HE IS TO GUARANTEE OBSERVANCE OF THE SUMMIT ACCORD AND ANGOLAN TERRITORIAL INTEGRITY, HELP DIRECT FOREIGN POLICY, AND JOINTLY SIGN AND PROMULGATE LAWS. THE HIGH COMMISSIONER MUST RATIFY ACTS CONCERNING GOP INTERESTS.

3. CHAPTER 3: THE TRANSITIONAL GOVERNMENT (TG) WILL BE LED BY A 3MAN PRESIDENTIAL COLLEGIUM WITH A ROTATING PRESIDENCY FROM THE THREE LIBERATION GROUPS. A 2/3 MAJORITY IS NECESSARY FOR COLLEGIUM DECISIONS. TG WILL CONSIST OF 12 MINISTRIES EQUALLY DIVIDED BETWEEN THE THREE LIBERATION GROUPS AND GOP AS FOLLOWS: GOP: ECONOMY: TRANSPORT AND COMMUNICATIONS; PUBLIC WORKS, HOUSING, AND URBAN AFFAIRS.
UNITA: LABOR AND SOCIAL SECURITY; EDUCATION AND CULTURE; NATURAL RESOURCES.
MPLA: INFORMATION: PLANNING AND FINANCE; JUSTICE.
FNLA: INTERIOR; HEALTH AND SOCIAL AFFAIRS; AGRICULTURE.
SIX SECRETARIES OF STATE ARE TO BE EQUALLY DIVIDED BETWEEN THE LIBERATION GROUPS. THE TG IS RESPONSIBLE, AMONG OTHER DUTIES, FOR DOMESTIC AFFAIRS AND ASSURING THE CONSTITUENT ASSEMBLY ELECTIONS.

4. CHAPTER 4: MILITARY AFFAIRS WILL BE DIRECTED BY THE NATIONAL DEFENSE COMMISSION COMPOSED OF THREE PARTS: THE LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 03 LISBON 00271 01 OF 02 161942Z

PORTUGUESE HIGH COMMISSIONER, PRESIDENTIAL COLLEGIUM, AND UNIFIED GENERAL STAFF. A SIMPLE MAJORITY IS REQUIRED FOR NDC DECISIONS. THE 6-MAN UNIFIED GENERAL STAFF WILL CONSIST OF COMMANDER OF EACH OF THREE BRANCHES OF GOP ARMED FORCES IN ANGOLA AND ONE COMMANDER FROM EACH OF LIBERATION MOVEMENTS. AN INTEGRATED ARMY OF 24,000 PORTUGUESE SOLDIERS AND 8,000 SOLDIERS FROM EACH LIBERATION GROUP WILL BE CREATED ON AN ACCELERATED BASIS OVER AN 8-MONTH PERIOD. PORTUGUESE TROOPS IN EXCESS OF THE

24,000 MUST LEAVE ANGOLA BY APRIL 30, 1975 AND THE 24,000
REMAINING WILL BE PHASED OUT DURING OCTOBER 1, 1975-FEBRUARY
29, 1976 PERIOD. A 3-MAN UNITED POLICE COMMAND MADE WITH ONE
MEMBER FROM EACH LIBERATION GROUP SHALL COLLECTIVELY GOVERN
UNDER A ROTATING PRESIDENT UNDER THE SUPERVISION OF THE NATIONAL
DEFENSE COMMISSION.

5. CHAPTER 6: CONSTITUENT ASSEMBLY ELECTIONS WILL BE HELD
WITHIN NINE MONTHS OF JANUARY 31, 1975. FNLA, MPLA, AND
UNITA HAVE THE EXCLUSIVE RIGHT TO NOMINATE CANDIDATES. A CENTRAL
ELECTION COMMISSION OF THE LIBERATION GROUPS IN PARITY WITH
EACH OTHER WILL DRAFT THE ELECTION LAW FOR CONSIDERATION
BY THE TRANSITIONAL GOVERNMENT.

6. CHAPTER 7: AN ANGOLAN NATIONAL IS ANYONE BORN IN ANGOLA
OR ANYONE WHO IS DOMICILED THERE AND IDENTIFIES WITH ANGOLAN
NATIONAL ASPIRATIONS. EVERYONE BORN IN ANGOLAN IS ASSUMED TO
BE AN ANGOLAN CITIZEN UNLESS HE ACTIVELY INDICATES OTHERWISE.
THE CASES OF PORTUGUESE DOMICILED IN ANGOLA WILL BE GIVEN
SPECIAL STUDY.

LIMITED OFFICIAL USE

NNN

LIMITED OFFICIAL USE

PAGE 01 LISBON 00271 02 OF 02 161953Z

47

ACTION EUR-12

INFO OCT-01 AF-06 IO-10 ISO-00 SSO-00 INRE-00 NSCE-00

USIE-00 CIAE-00 DODE-00 PM-03 H-01 INR-07 L-02

NSAE-00 NSC-05 PA-01 RSC-01 PRS-01 SP-02 SS-15 SAM-01

EURE-00 ACDA-05 /073 W

----- 056822

O R 161705Z JAN 75

FM AMEMBASSY LISBON

TO SECSTATE WASHDC IMMEDIATE 1454

INFO AMEMBASSY DAR ES SALAAM

AMEMBASSY KINSHASA

AMEMBASSY LIBREVILLE

AMEMBASSY LONDON

AMCONSUL LOURENCO MARQUES

AMCONSUL LUANDA

AMEMBASSY LUSAKA

AMEMBASSY PARIS
AMEMBASSY PRETORIA
USMISSION USUN NEW YORK

LIMITED OFFICIAL USE SECTION 2 OF 2 LISBON 271

7. CHAPTER 8: MPLA, FNLA, AND UNITA WILL ASSUME RESPONSIBILITY FOR FINANCIAL COMMITMENTS ASSUMED FROM THE GOP IN THE NAME OF AND PERTAINING TO ANGOLA. A COMMISSION OF EXPERTS FROM THE GOP AND ANGOLA WILL BE FORMED TO ORGANIZE THE HANDING OVER OF PROPERTY BELONGING TO THE STATE OF ANGOLA LOCATED OUTSIDE ANGOLA. PORTUGAL WILL ASSIST ANGOLA IN FORMING A BANK OF ISSUE AND WILL TRANSFER TO THE STATE OF ANGOLA ALL RIGHTS PREVIOUSLY GIVEN TO THE ANGOLAN DEPARTMENT OF THE PORTUGUESE BANK OF ANGOLA.

8. CHAPTER 9: PORTUGAL AND ANGOLA PLEDGE CONSTRUCTIVE AND LASTING TIES BETWEEN THE TWO STATES.
CHAPTER 10: MIXED ADVISORY COMMISSIONS WILL BE CREATED FOR ANY LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 LISBON 00271 02 OF 02 161953Z

SPECIAL PROBLEMS.

CHAPTER 11: DIFFICULTIES IN INTERPRETATION OF THIS TREATY NOT SOLVED BY THE HIGH COMMISSIONER AND PRESIDENTIAL COLLEGIUM AS PROVIDED SHALL BE NEGOTIATED BY THE GOP AND THREE LIBERATION MOVEMENTS.

9. COMMENT: ON PAPER AT LEAST, THE PORTUGUESE HAVE MANAGED TO NEGOTIATE THEMSELVES OUT OF A VERY TRICKY COLONIAL SITUATION AND ACHIEVE ALMOST ALL THEIR NEGOTIATING OBJECTIVES. THE FACT THAT THE PORTUGUESE WERE ABLE TO GET THE THREE LIBERATION MOVEMENTS TO NEGOTIATE AS A UNIT WAS A MAJOR FEAT IN ITSELF.

10. THE GOP, AND ESPECIALLY THE ARMED FORCES MOVEMENT, WISHED TO ACHIEVE CERTAIN SPECIFIC GOALS IN THE COURSE OF NEGOTIATING ITS EXIT FROM ANGOLA. THESE GOALS INCLUDED GUARANTEES FOR THE WHITE SETTLERS SO THAT THEY WOULD NOT FLEE TO CONTINENTAL PORTUGAL WITH THE RESULTANT ADVERSE POLITICAL AND ECONOMIC CONSEQUENCES. GOP ALSO WANTED TO COME AWAY WITH DECENT RELATIONS WHICH WOULD MAKE POSSIBLE SPECIAL ECONOMIC, CULTURAL AND POLITICAL TIES WITH THEIR EX-COLONY.

11. ABOVE ALL, THE PORTUGUESE WANTED OUT. THE GOP SAW ANGOLA AS A POLITICAL AND ECONOMIC LIABILITY AND, EVEN WORSE, AS SOURCE OF POLITICAL AND ECONOMIC SUPPORT FOR THOSE FORCES IN PORTUGAL THAT MIGHT BE PLOTTING A RETURN TO THE PRE-APRIL 25 ERA. GOP ALSO BELIEVED THAT UNLESS INDEPENDENCE NEGOTIATIONS WERE CONCLUDED RAPIDLY, IT WOULD HAVE BEEN FORCED TO SETTLE FOR CONSIDERABLY LESS THAN IT HAS ACHIEVED IN THIS SETTLEMENT.

THIS IS ESPECIALLY TRUE IN LIGHT OF THE GENERALLY ACCEPTED
FACT THAT THE PORTUGUESE ARMY IN ANGOLA WOULD REFUSE TO FIGHT
EXCEPT TO DEFEND ITSELF.

12. WE UNDERSTAND FROM THE MINISTER FOR INTER-TERRITORIAL
COORDINATION THAT PRESENT HIGH COMMISSION, ADMIRAL ROSA
COUTINHO, WILL BE SACKED WITH BRIG. SILVA CARDOSO OR MAJ.
PASSOS RAMOS AS LIKELY REPLACEMENT.
OKUN

LIMITED OFFICIAL USE

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: INTERIM GOVERNMENT, INDEPENDENCE, SUMMIT MEETINGS, LIBERATION FRONTS
Control Number: n/a
Copy: SINGLE
Draft Date: 16 JAN 1975
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: GolinoFR
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1975LISBON00271
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: N/A
Errors: N/A
Film Number: D750017-0591
From: LISBON
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1975/newtext/t19750147/aaaaboyj.tel
Line Count: 232
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION EUR
Original Classification: LIMITED OFFICIAL USE
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 5
Previous Channel Indicators: n/a
Previous Classification: LIMITED OFFICIAL USE
Previous Handling Restrictions: n/a
Reference: 75 LISBON 175
Review Action: RELEASED, APPROVED
Review Authority: GolinoFR
Review Comment: n/a
Review Content Flags:
Review Date: 13 MAY 2003
Review Event:
Review Exemptions: n/a
Review History: RELEASED <13 MAY 2003 by BoyleJA>; APPROVED <14 MAY 2003 by GolinoFR>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
05 JUL 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: ANGOLAN AGREEMENT
TAGS: PFOR, AO, PO, MPLA, FNLA, UNITA
To: STATE
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 05 JUL 2006